

The Honorable Glenn Youngkin
Governor of Virginia

The Honorable Sam Rasoul
Chair, House Committee on Education

The Honorable Ghazala Hashmi
Chair, Senate Committee on Education and Health

Report on Constitutionally Protected Speech at Longwood University

Pursuant to the Code of Virginia § 23.1-401.1, this report has been developed and submitted to the Governor, the Chair of the House Committee on Education, and the Chair of the Senate Committee on Education and Health. This report is published on the Longwood University website.

I. Institution policies regarding speech that is constitutionally protected under the First Amendment to the United States Constitution:

- Freedom of Expression Policy (5006) - <http://solomon.longwood.edu/offices--departments/student-affairs/policies--procedures/freedom-of-expression-policy.php>
- Freedom of Expression Policy (2025-2026 Longwood University Student Handbook, pg. 47) - <http://www.longwood.edu/studenthandbook/>

Policy Title: Freedom of Expression Policy

Policy Number: 5006

Policy Owner: The Vice-President for Student Affairs

Purpose:

This policy is structured to assure equal opportunity for all persons, to preserve order within the campus community, to protect and to preserve University property, and to provide a secure environment to individuals exercising freedom of expression.

Policy Statement:

No rights are more highly regarded at Longwood University than the First Amendment, which guarantees freedom of speech, freedom of expression and the right to assemble peaceably. Longwood University remains firmly committed to affording organizations and individuals, the opportunity to engage in peaceful and orderly protests and demonstrations. In order to achieve this objective, while at the same time ensuring that the University fulfills its educational mission, the University may regulate the time, place, and manner of expression.

Policy:

A. In order that the persons exercising freedom of expression not interfere with the operation of the University, violate state or federal law or the rights of others, the following shall apply without exception to any form of expression.

1. The University does not permit expression that is not protected by law. Such expression includes defamation, incitement to unlawful conduct, imminent threats of actual violence or harm, obscenity, fighting words, copyright or trademark violation, criminal or civil harassment, sexual harassment and misconduct, trespass, and false advertising.
2. There may be no interference, including sound amplification, with educational and administrative activities inside or outside of buildings on campus and/or University owned or managed property.
3. There must be no material and intentional disruption or obstruction of the normal living and work environments of other members of the University community or the functions or activities of the University (as well as authorized activities conducted on University owned or managed property). Examples include: blocking entrances, corridors, or exits; interfering with ongoing educational programs and activities, cultural events, or recreational, extracurricular, cocurricular, or athletic programs; unauthorized presence in a building or on property after normal closing hours or after notice that the building or property is being closed; interfering with vehicular or pedestrian traffic; creating unsanitary conditions; and interfering with any other effort to protect the health and safety of members of the University community or larger public.
4. There must be no attempt to prevent scheduled University ceremonies, activities, or events.
5. There must be no obstruction, disruption, or attempt by physical force to cancel or discontinue speech by any speaker, or the observation of speech by any person intending to see or hear a speaker.
6. Malicious or unwarranted damage to or destruction of property owned or operated by the University or by students, faculty, staff, or visitors to the University is prohibited. Persons or organizations causing such damage are financially and legally responsible.
7. All persons must comply with all state and federal laws and University rules, regulations, and policies. Violators will be referred for appropriate legal or disciplinary action.
8. Public sidewalks and streets shall not be obstructed, preventing the passage of any vehicle or pedestrian. Illegal obstruction is a violation of Virginia Criminal Law (§ 18.2-404, Riot and Unlawful Assembly), obstructing the free passage of others.

B. All members of the University community, faculty, staff, and students, enjoy the right to freedom of speech and expression regardless of their viewpoint. Citizen leadership requires active participation in an intellectually challenging and culturally diverse learning community. In the presentation of ideas, the University encourages civil discourse, and respect for differing points of view. Being open to the ideas and opinions of other members of the community will lead to discussion that is characterized by courtesy and mutual respect.

C. Regulations for individuals and groups not affiliated with the University:

1. **Speeches and Demonstrations:** The open area designated for speeches and demonstrations is the Sharp/Register Lawn and will consist of the patio and the area located between Sharp Hall and Register Hall. Individuals and groups not affiliated with the University may use this area between 9 a.m. and 9 p.m., Monday – Friday, when school is in session, for speaking, demonstrating, and other forms of expression. A request for use of this area must be made a minimum of three (3) business days in advance of the event. All structures, signs, and litter resulting from the activity must be removed from the area by the end of the event. Groups or individuals may only use those designated areas once per month and for a maximum period of two days. Groups not affiliated with the University may request use of this space through University Events and Ceremonies by submitting a request at <http://www.longwood.edu/eventservices/event-scheduling/>; University

Events and Ceremonies staff will submit the plan to the Longwood University Police Department. Limitations may be placed on the time, place, and manner of such an event in order to serve the interests of safety, to prevent disruption of the educational process, and to protect the rights of others.

2. **Distribution of Written Material:** Distribution of written materials must comply with the university's Advertising and Posting Policy. Handbills may not be placed on cars. The University maintains a position of neutrality as to the content of any written material distributed on the campus under this policy.
3. **Marches:** Marches may take place on streets and sidewalks of the campus between the hours of 10 a.m. and 4 p.m., Monday – Friday, when school is in session. Requests for a march must be scheduled a minimum of three (3) business days in advance through University Events and Ceremonies by submitting a request at <http://www.longwood.edu/eventservices/event-scheduling/>; University Events and Ceremonies staff will submit the plan to the Longwood University Police Department. Limitations may be placed on the time, place, and manner of such an event in order to serve the interests of safety, to prevent disruption of the educational process, and to protect the rights of others.

II. Materials regarding speech that is constitutionally protected under the First Amendment to the United States Constitution:

- FAQs: Longwood University's Freedom of Expression Policy - <http://solomon.longwood.edu/offices--departments/student-affairs/policies--procedures/freedom-of-expression-policy.php>

FAQs: Longwood University's Freedom of Expression Policy

What is the policy that addresses free speech at Longwood?

- Longwood has a Freedom of Expression Policy that can be found under Policies & Procedures on the Longwood webpage, as well as in the Student Handbook. <http://solomon.longwood.edu/offices--departments/student-affairs/policies--procedures/freedom-of-expression-policy.php>

Why does Longwood have a policy?

- The policy serves to assure equal opportunity for the campus community, to preserve order at the University, to protect and to preserve University property, and to provide a secure environment to individuals exercising freedom of expression.

Does this policy limit free speech of Longwood faculty, staff, and students?

- No right is more highly regarded at Longwood than the First Amendment, which guarantees freedom of speech, freedom of expression and the right to assemble peaceably. All members of the University community, including faculty, staff and students, enjoy the right to freedom of speech and expression, regardless of their viewpoint. However, the University must fulfill its educational mission and therefore reserves the right to regulate the time, place, and manner of expression in order to maintain the safe operation of the University, prevent violations of state or federal law, or protect the rights of others.

Are there other policies that are helpful to know when talking about free speech on campus?

- The Freedom of Expression Policy specifically references the Advertising and Posting Policy, which can also be found under Policies & Procedures on the Longwood webpage and in the Student Handbook. <http://solomon.longwood.edu/offices--departments/student-affairs/policies--procedures/advertising-and-posting.php>

Does this policy apply to individuals and groups not affiliated with the University?

- Regulations for individuals and groups not affiliated with the University can also be found in the Freedom of Expression policy.

How do I report concerns of prohibition of or disruption to free speech?

- If you feel that a disruption of protected speech has occurred, please contact:
Jennifer Fraley
Dean of Students & Associate Vice President for Student Affairs
Brock Hall, 203
434.395.2492
fraleyjl@longwood.edu

III. Certification of materials and notification of employees:

- Materials were distributed to all employees via email, the official form of communication, on September 2, 2025.

Longwood Faculty and Staff –

Longwood University holds the First Amendment in the highest regard. This amendment guarantees freedom of speech, freedom of expression, and the right to assemble peaceably. In order to achieve these objectives while at the same time ensuring that the University fulfills its educational mission, the University may regulate the time, place, and manner of expression. This policy is structured to assure equal opportunity for all persons, to preserve order within the campus community, to protect and to preserve University property, and to provide a secure environment to individuals exercising freedom of expression.

Please see the attached Frequently Asked Questions that has been developed to help educate the campus community on Longwood's Freedom of Expression Policy. The policy can be found on Solomon (<http://solomon.longwood.edu/studentaffairs/policies--procedures/freedom-of-expression-policy.php>) as well as in the Student Handbook.

IV. Copy of any complaint filed in a court of law against the institution or an employee of the institution:

- The University is aware of no complaints filed in a court of law against Longwood University or an employee of Longwood University working in their official capacity for an alleged violation of the First Amendment to the United States Constitution since December 1, 2024.